



Settlements and Countryside Local Plan (Part 2) for Daventry District

Duty to Cooperate Background Paper Version 2 (GEN02)

July 2018

Contents

| | Page |
|--|-----------|
| 1. Introduction- Purpose of document | 3 |
| 2. Structure of this document | 3 |
| 3. National and Local Policy Context | 3 |
| 4. Summary of Main Duty to Cooperate Matters | 7 |
| Appendix 1 – Duty to Cooperate by Statutory Organisation / Neighbouring Council in respect of the Daventry District Settlements and Countryside Part 2 Local Plan | 13 |

1. Introduction- Purpose and Structure of document

- 1.1 This document forms part of the technical evidence base that informs the Part 2 Settlements and Countryside Local Plan. It is one of a number of background papers that are being prepared to provide information about the issues that are dealt with in the Council's emerging Part 2 Settlements and Countryside Local Plan. It sets out the current national and local policy context and guidance relating to the Duty to Cooperate.
- 1.2 This background paper has been updated to sit alongside the Proposed Submission plan.

2. Structure of this document

- 2.1 Section 3 sets out the context, including an overview of the national and local policy and implications for the part 2 local plan. Section 4 then provides a summary of the issues raised to date which is set out in a comprehensive schedule in Appendix 1.

3. National and Local Policy and Legislative Context

National Policies - National Planning Policy Framework (NPPF) – March 2012

- 3.1 Paragraph 178 of the NPPF states that public bodies have a duty to cooperate on planning issues which cross administrative boundaries, particularly those relating to strategic priorities. This is required to ensure that strategic priorities which cross local boundaries are properly co-ordinated and clearly reflected in individual Local Plans.
- 3.2 Local planning authorities are expected to demonstrate evidence of having effectively cooperated to plan for issues with cross-boundary impacts when their Local Plans are submitted for examination. Cooperation should be a continuous process of engagement from initial thinking through to implementation, resulting in a final position where plans are in place to provide the land and infrastructure necessary to support current and projected future levels of development.
- 3.3 The duty to cooperate is incorporated within the Localism Act 2011 and is therefore a legal requirement for local planning authorities to undertake in relation to planning of sustainable development. The Act states that local planning authorities are required to engage constructively, actively and on an ongoing basis regarding the preparation of development plan documents.

Implications for Local Plan

- Identify the bodies that fall under the duty to cooperate on the Part 2 Settlements and Countryside Local Plan.
- Set up regular meetings with the identified bodies based on the nature of the cross boundary issues.

Planning Policy Guidance (PPG)

- 3.4 The duty to cooperate is a legal test that requires cooperation between local planning authorities and other public bodies to maximise the effectiveness of policies for strategic matters in Local Plans. The PPG states that the duty to cooperate is not a duty to agree. Local planning authorities should however, make every effort to secure the necessary cooperation on strategic cross boundary matters before they submit their Local Plans for examination.
- 3.5 If another authority will not cooperate the PPG states that this should not prevent the authority bringing forward a Local Plan or from submitting it for examination. However, the authority will need to submit comprehensive and robust evidence of the efforts it has made to cooperate and any outcomes achieved. Prior to submitting a Local Plan in these circumstances Local Planning Authorities should have explored all available options for delivering the planning strategy within their own planning area. They should also have approached other authorities with whom it would be sensible to seek to work to deliver the planning strategy.
- 3.6 Local planning authority (councillors and) officers are responsible for leading discussion, negotiation and action to ensure effective planning for strategic matters in their Local Plans. This requires a proactive, ongoing and focused approach to strategic planning and partnership working.
- 3.7 Local planning authorities are required to demonstrate how they have complied with the duty at the start of the independent examination of their Local Plans. If this has not been done adequately, then the Local Plan will not be able to proceed further in examination.
- 3.8 The actions that constitute effective cooperation under the duty depend on local needs which will differ. The PPG states that local planning authorities should bear in mind that effective cooperation is likely to require sustained

joint working with concrete actions and outcomes. The activities that fall within the duty to cooperate encompass those that prepare the way for or support the preparation of Local Plans and can relate to all stages of the plan preparation process. The PPG states that this might involve joint research and evidence gathering to define the scope of the Local Plan, assess policy impacts and assemble the necessary material to support policy choices.

- 3.9 Authorities should submit robust evidence of the efforts they have made to cooperate on strategic cross boundary matters. Evidence should include details about who the authority has cooperated with, the nature and timing of cooperation and how it has influenced the Local Plan.
- 3.10 The Town and Country Planning (Local Planning) Regulations 2012 (Regulation 34) states that local planning authorities must give details of actions taken under the duty to cooperate in their Monitoring Reports. This should include actions to both secure the effective cooperation of others and respond constructively to requests for cooperation. It should also highlight the outcomes of cooperation and be completed at least once a year with the information being published on the local authority's website.

Implications for Local Plan

- A log should be maintained of the actions that have been taken under the duty to cooperate, including any outcomes.

Revised National Planning Policy Framework – consultation draft

- 3.11 Changes to the plan making system in the summer of 2018 introduced the requirement to produce statements of common ground. A statement of common ground is a written record of the progress made by plan-making authorities during the process of planning for strategic matters across local authority boundaries. It documents where co-operation is and is not happening, and is a way of demonstrating at examination that plans are deliverable over the plan period, and based on effective joint working. The statement of common ground is also evidence that the duty to cooperate has been complied with. DDC will produce a Statement for the next stages of the plan making process, leading up to the examination. It is intended that this will include the content of the Duty to Co-operate Background Paper, with appropriate up-dates.

Local Policies - West Northamptonshire Joint Core Strategy

- 3.11 The West Northamptonshire Joint Core Strategy (WNJCS) has been prepared at a sub-regional level to provide an overall framework in which more detailed plans will be drawn up and decisions made across Northampton, Daventry and South Northamptonshire. This means that a good number of strategic duty to co-operate issues were agreed through the production of that Plan.
- 3.12 Policy S1 - The Distribution of Development. Sets out how development and economic activity will be distributed across the plan area. A key element of this distribution is the concentration of development primarily in and adjoining the Principal Urban Area of Northampton.
- 3.13 Policy S3 - Scale and Distribution of Housing Development. Expands on the Policy S1 and sets out housing requirements for each local authority area which includes a requirement for both Daventry District and South Northamptonshire to provide housing development within the Northampton Related Development Area (NRDA) through a number of Sustainable Urban Extensions.
- 3.14 Policy S4 - Northampton Related Development Area. States that Northampton's needs, for both housing and employment, will be met primarily within Northampton's existing urban area and sustainable urban extensions within the Northampton Related Development Area. The policy goes on to state that additional development to meet Northampton's needs will be supported only if it meets the vision, objectives and policies of the plan.
- 3.15 The above targets will be subject to monitoring and review as detailed within Policy S6 of the WNJCS.

Implications for Local Plan

- Delivery of the WNJCS targets in respect of delivery of a 5 year land supply against the need for the NRDA will have to be monitored against the WNJCS monitoring framework. Any amendments to the NRDA boundary are considered to be a matter for the Part 1 plan and a review of the WNJCS has begun.

Saved Local Plan policies

- 3.16 The saved policies from the 1997 Local Plan pre-date the requirements of the duty and are largely District specific only.

4. Summary of Main Duty to Cooperate Matters

- 4.1 Meetings have been held with statutory bodies and neighbouring authorities from early 2016 through to summer 2018. These are often informal in nature and used to ensure the process of ongoing dialogue between planning authorities. Typically this dialogue relates to strategic and/or cross-boundary matters concerning each authority's evolving development plan. This Paper will restrict itself therefore to those issues that concern the Daventry District Settlements and Countryside (Part 2) Local Plan.
- 4.2 Consultation has also taken place in the context of the iterative evolution of the Part 2 Local Plan at Regulation 18 stage, which so far has included three consultation rounds, one in 2012 on an Issues Paper, another in 2016 (Issues & Options) and the emerging draft plan consultation in December 2017/January 2018.
- 4.3 As stated above a good number of strategic planning elements were agreed through the finalisation of the Part 1 Local Plan in 2014, which is the Joint Core Strategy for West Northants (Northampton, Daventry and South Northamptonshire councils).
- 4.4 Notwithstanding the Part 1 Local Plan a key requirement for the Part 2 plan is to ensure delivery of development, which requires a range of discussions with the wider stakeholder group and comprising *inter alia* flooding, water infrastructure, highways, schools, etc.
- 4.5 A summary of duty to cooperate matters concerning the Daventry Part 2 Local Plan is set out below, this also identifies whether issues are ongoing or resolved. Others meanwhile require continued dialogue. The full schedule in Appendix 1 sets out in detail any issues for the Part 2 Local Plan, where possible how they have been resolved in the Part 2 Local Plan and further actions as the plan progresses.
- 4.6 As set out below, the issue of most significance relates to delivery of the housing requirements for the Northampton Related Development Area. This is explained in more detail in the sections in Appendix 1 for Northampton Borough and South Northamptonshire. However to summarise, currently it is the Council's position that there are sufficient sites to meet the needs of the Borough and the NRDA but these are taking longer to come forward than was anticipated in the WNJCS when it was adopted in 2014. In respect of the Boroughs needs it has been confirmed through a sites consultation carried out in Autumn 2017. With regard the Sustainable Urban Extensions that form the basis of the NRDA requirement in Daventry District the level of progress is

explained in more detail in the Housing Implementation Strategy¹. Whilst slower than anticipated, they are progressing (all have reached planning application stage as a minimum, with completions occurring on some sites) and it is important to note that the monitoring provisions in the WNJCS have not yet been triggered through under-supply. The position in respect of the NRDA is also set out in the NRDA background paper.

- 4.7 Therefore as the SUE's are progressing it is important to ensure that additional growth does not undermine and harm their delivery. The Council remains committed to helping to ensure that Northampton's needs can be met however this should be in a plan-led manner and only where it cannot be accommodated within the NRDA. This position is reflected in policy SP1 of the emerging Local Plan. Any review of the NRDA boundary will be carried out through a review of the Part 1 plan and a review of the WNJCS is currently underway.

¹ Daventry Housing Implementation Strategy available from; <https://www.daventrydc.gov.uk/living/planning-policy/five-year-housing-land-supply/>

Summary of Duty to Cooperate Issues in Respect of the Daventry part 2 Local Plan

| <i>Duty to Cooperate Body</i> | <i>Issue in Respect of the Daventry Part 2 Local Plan</i> | <i>Resolved or Ongoing</i> |
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| ANGLIAN WATER | Water Cycle Study update to demonstrate that preferred development sites can be brought forward with appropriate infrastructure investment | Resolved but investment programming required |
| ENVIRONMENT AGENCY | SFRA (Part 1) completed at West Northants level to establish that preferred development sites can be brought forward | SFRA completed with no outstanding issues for Part 2 plan |
| HARBOROUGH DC | Labour supply issues relating to proposed Magna Park extension in terms of direct effect on Daventry housing requirement, but also sub-regional need for such a significant quantum of strategic distribution | Ongoing |
| | Gypsies & Travellers sites | Resolved |
| HISTORIC ENGLAND | Objection raised in respect of potential housing allocation at Daventry South East | Resolved- land to the north of the A45 not being pursued as a housing allocation |
| | Concern raised regarding Daventry South East Gateway | Ongoing - Heritage impact assessment has been |

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| | as an employment allocation | undertaken for all proposed allocations including Daventry South East Gateway. The HIA concluded that the site can be developed with appropriate mitigation against the impact on the Burnt Walls and Borough Hill Scheduled Monuments and non-designated assets. |
| NATURAL ENGLAND | No issues identified at present – HRA screening opinion sought. | Ongoing re HRA Screening Opinion |
| KETTERING BC | Potential provision of sites for Gypsies, Travellers and Travelling Showpeople- Daventry has no residual need for Gypsy and Traveller Pitches however need for 1 Emergency Stopping Place and 6 Traveller Showpeople Plots. KBC have received planning applications for sites from residents of Daventry District and therefore have challenged the evidence that states there is no residual need. | Ongoing – dialogue to continue in respect of Emergency Stopping Place location which is likely to come forward outside of the Local Plan. In respect of the issue related to need, additional commentary has been included in the supporting text to confirm that each case is judged on its merits despite the need being met. DDC have shared examples of schemes permitted recently that have demonstrated this approach. |
| NORTHAMPTON BC | The ability for the NRDA requirements to be met. Northampton Borough has identified sufficient sites to meet Borough needs (18,870) however delivery of SUE's that form NRDA slower than anticipated but are progressing. | Ongoing |
| NORTHAMPTON | Range of issues connected with County Council | Ongoing – Further dialogue has sought to resolve |

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| SHIRE CC | infrastructure, notably the implications of Part 2 Plan growth on the highways network and schools provision | the issue in relation to the highway network related to policy HO1 |
| NORTH NORTHAMPTON SHIRE JOINT PLANNING AND DELIVERY UNIT | The identification of Green Wedges should not prejudice the assessment of all options in considering the longer term growth of Northampton and will need to be justified through the Examination process. | Ongoing – clarification of this position has been set out in the para 9.2.03 of the Part 2 Local Plan. |
| RUGBY BC | Outstanding objection to the Rugby Local Plan re a potential allocation near to District. Mitigation of impact of allocation involves highways improvements at Junctions with Daventry District. Potential need for reference in Daventry District Part 2 Local Plan but uncertain at present. Will be resolved as Rugby Local Plan progresses through examination. | Ongoing – Planning inspector has indicated in initial findings that this allocation will be deleted from the Rugby Local Plan. Awaiting final inspector’s report. |
| SOUTH NORTHANTS | <p>The ability for the NRDA requirements to be met. Northampton Borough has identified sufficient sites to meet Borough needs (18,870) however delivery of SUE’s that form NRDA slower than anticipated but are progressing.</p> <p>South Northants have included a criteria based policy engaged when there is a lack of 5 year housing supply for the NRDA. DDC concerned this could undermine the plan-led system.</p> | Ongoing - South Northants Council made a formal objection to the emerging draft plan consultation and considered there had been a failure to meet the duty to cooperate with regard to housing delivery within the NRDA. They considered the green wedge designation to mean the plan had not been positively prepared and could be considered unsound. Ongoing dialogue is being maintained. |

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| STRATFORD-U- AVON DC | No issues | No issues |
| WELLINGBOROUGH H BC | No issues in respect of the Part 2 Local Plan however further dialogue required when review of the WNJCS takes place relating to exploring options for helping to accommodate Northampton's housing need. | No issues |

Appendix 1: Duty to Cooperate by Statutory Organisation / Neighbouring Council in respect of the Daventry District Settlements and Countryside Part 2 Local Plan

Anglian Water

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| <p>Relevant correspondence</p> | <p>Meeting: 27th January 2017 (combined to consider the evidence base required for the Part 2 plan in relation to the SFRA)</p> <p>28th November 2017 Receipt of completed Water Cycle study work</p> <p>Meeting: 20th March 2018 (Presentation on Water Resource Management Plan and Water Recycling Long Term Plan given at Northamptonshire Policy Officers group)</p> <p>Emails: 16th May 2018 (to clarify amendments required to the plan)</p> |
| <p>Strategic matters identified</p> | <p>Water supply and treatment regarding potential District development allocations for purposes of water cycle study refresh</p> |
| <p>Implications for Part 2 Local Plan</p> | <p>Utility must confirm feasibility and timetable with which relevant infrastructure could be provided</p> |
| <p>How issue has/can be resolved</p> | <p>Utility has confirmed that all potential development allocations can be serviced but that this must be scheduled with Daventry DC to ensure appropriate and timely investment programming</p> |
| <p>Further Action</p> | <p>None at Present</p> |

Environment Agency

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| <p>Relevant correspondence</p> | <p>Meeting: 27th January 2017 (combined meeting to consider the evidence base required for the Part 2 plan in relation to the SFRA)</p> <p>Meeting: 27th March 2017(combined meeting to agree to jointly commission NCC to update Level 1 SFRA for all West Northamptonshire area)</p> <p>Meeting: 4 May 2017 (SFRA work inception meeting)</p> |
| <p>Strategic matters identified</p> | <p><u>Water Cycle Study / River Basin Catchment Management</u></p> <p>Update to water cycle study needed to reflect proposed location and implications of development across West Northamptonshire and, more specifically, Daventry. EA has requirement regarding river basin catchment management, which can be captured through the WCS</p> <p><u>SFRA Sequential Testing</u></p> <p><u>River Nene NIA</u></p> |
| <p>Implications for Part 2 Local Plan</p> | <p>Water Cycle Study to be completed as part of the evidence base for Local Plan Pt2</p> <p>SFRA Level 1 required for West Northants, including Daventry DC, which must meet EA DtC requirements</p> <p>River Nene Nature Improvement Area: formal reference in policy required</p> |
| <p>How issues has/can be resolved</p> | <p>Completed Water Cycle Study update (Anglian Water assessment 2017)</p> <p>Completion of SFRA Level 1: (November 2017)</p> |

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| | Inclusion of reference River Nene NIA within Part 2 Plan policy |
| Further Action | None at present |

Harborough District Council

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| Relevant Correspondence | <p>Meeting: 17 February 2016</p> <p>Meeting: 21 April 2017</p> <p>Meeting: 17 May 2017</p> <p>Meeting: 2 August 2017</p> <p>Email: January 2018 Confirmation from HDC with summary of DDC representation to Local Plan</p> |
| Strategic matters identified | <p><u>Employment/Housing</u>: Relationship between expansion of Magna Park, Lutterworth, and DIRFT (and wider area), and potential for Daventry to take additional housing need of 6 dwellings per annum</p> <p><u>Gypsies & Travellers</u>: Each authority to keep the other informed of respective Calls for Sites in respect of accommodating gypsies, travellers and travelling showpeople. This appears to have been resolved by information shared at a meeting on 2 August 2017.</p> |
| Implications for Part 2 Local Plan | <p><u>Employment/Housing</u></p> <p>At a meeting between the two authorities on 2 August 2017 it was also made clear that, as a result of proposed Magna Park expansion (700,000 sqm, equal to DIRFT III) that is proposed in the emerging Harborough Local Plan, there would be additional need in Daventry District of 6dpa. DDC highlighted that, if the additional need were proven, it had already exceeded housing delivery in its rural areas, and that any further requirement would</p> |

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| | <p>not exist until expansion at Magna Park was completed.</p> <p><u>Gypsies & Travellers</u></p> <p>Each local plan will need to consider how best to provide additional Gypsy and Traveller provision. Harborough stated at the 2 August 2017 meeting that supply for its own community was likely to be met via an application to extend an existing plot. Therefore no issue identified for the Daventry District Settlements and Countryside Local Plan Part 2.</p> |
| <p>How issues has/can be resolved</p> | <p><u>Employment/Housing</u></p> <p>Agreement regarding requirement for Daventry to supply an additional 6dpa housing subject to quantum of development taking place at Magna Park</p> |
| <p>Further Action</p> | <p>Ongoing dialogue regarding expansion of Magna Park and participate in the Harborough Local Plan examination hearings.</p> |

Historic England

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| <p>Relevant Correspondence</p> | <p>Email/telephone: 17th January 2017 (DDC approached Historic England to request involvement in the emerging draft plan, specifically in relation to Daventry South East, Burnt Walls and Borough Hill)</p> <p>Letter: 1st February (Historic England set out objection to Daventry South East site which at the time was proposed for residential)</p> <p>Meeting: 1st March (To discuss Historic England objection)</p> <p>Workshop: 25 April 2017 (Led by Design Review Panel, Opun and included all stakeholders relevant to the Daventry South East residential allocation)</p> <p>Letter: 4th May (Received from Historic England emphasising that the proposed allocation would result in substantial harm to the Scheduled Monuments)</p> <p>Letter: 14th September (Received from Historic England responding to a question asked about view corridors between the Scheduled Monuments. They advised that the connection shouldn't be restricted to narrow view corridors but rather as part of the wider landscape.)</p> |
| <p>Strategic matters identified</p> | <p>Impact on the setting of Borough Hill and Burnt Walls scheduled monument</p> |
| <p>Implications for Part 2 Local Plan</p> | <p><u>Housing- Daventry South East</u></p> <p>Historic England raised an objection to potential for residential development on land to the north and south of the A45 citing impacts on the setting of Borough Hill and Burnt Walls Scheduled Monuments and the relationships between them.</p> |

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| | <p><u>Employment – Daventry South East</u></p> <p>Historic England has expressed concerns (letter dated 14 September) regarding employment development south of A45 as part of the proposed ‘South East Gateway’ because it is partly undeveloped landscape and could have impact on significance of the monuments because of likely harm to their setting. Have reserved right to comment further.</p> <p><u>Burnt Walls and Borough Hill Scheduled Monuments</u></p> <p>Consider inclusion of a policy to ensure these historic assets are protected and enhanced.</p> |
| How issues has/can be resolved | <p><u>Housing- Daventry South East</u></p> <p>Council are not pursuing residential development on land to the north of the A45.</p> <p><u>Employment – Daventry South East</u></p> <p>Heritage impact assessment undertaken for site. Mitigation referred to in policy which is now subject to consultation and opportunity for further input from Historic England.</p> <p><u>Burnt Walls and Borough Hill Scheduled Monuments</u></p> <p>Specific policy included in the Part 2 Local Plan</p> |
| Further Action | <p>Await response from Historic England to consultation on the proposed submission Part 2 Local Plan. Further dialogue likely to follow.</p> |

Kettering Borough Council

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| Relevant Correspondence | <p>Meeting: 12 February 2016 (General meeting to discuss cross boundary issues)</p> <p>Meeting: 16 June 2017 (General meeting to discuss cross boundary issues)</p> <p>21st February 2018 – Meeting regarding KBC objection</p> <p>Further dialogue taking place through following forums;</p> <p>Northamptonshire Policy Officers – last date 26th September 2017</p> <p>SEMLEP Planners Forum – 12th April 2018</p> |
| Strategic matters identified | <p><u>Gypsies & Travellers</u></p> <p>Potential provision of sites for Gypsies, Travellers and Travelling Showpeople- Daventry has no residual need for Gypsy and Traveller Pitches however need for 1 Emergency Stopping Place and 6 Traveller Showpeople Plots.</p> <p>Kettering BC are concerned that the methodology adopted in this study, and the assumptions relied upon, have the strong potential of under-estimating need for residential pitches in Daventry District. They give an example where they are currently determining a planning application for an additional 2 pitches at a gypsy and traveller site at Broughton, near Kettering from an applicant who currently lives on a site in Daventry District, and he needs extra pitches through new household formation as his children become more independent.</p> <p>Furthermore they refer to an application for 3 mobiles homes that is pending at Golden Stables in Daventry District. This would suggest there is further need emanating from Daventry District. Therefore concern that assumptions made concluding the need for 1 residential pitch in period to 2029 is flawed and should be properly addressed through policy considerations.</p> |

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| Implications for Part 2 Local Plan | Whilst there is no outstanding need for residential pitches this does not preclude further proposals coming forward for residential pitches through Development management. However it is considered this position could be further clarified in the supporting text to the policy to confirm that applications would be treated on a case-by-case basis but that additional residential pitches will need to be justified. |
| How issues has/can be resolved | Amend supporting text to the policy to confirm that applications would be treated on a case-by-case basis but additional residential pitches will need to be justified. |
| Further Action | Nothing at Present |

Natural England

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| Relevant Correspondence | Emails: May 2017 |
| Strategic matters identified | No issues requiring further joint work |
| Implications for Part 2 Local Plan | None |
| How issues has/can be resolved | N/A |
| Further Action | Maintain ongoing dialogue |

Northampton Borough Council

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| <p>Relevant correspondence</p> | <p>Meeting: 27th January 2017 (combined meeting to consider the evidence base required for the Part 2 plan in relation to the SFRA)</p> <p>Meeting: 27th March 2017 (follow up combined meeting to agree to jointly commission NCC to update Level 1 SFRA for all West Northamptonshire area)</p> <p>Meeting: October 2017 (combined meeting with South Northants Council)</p> <p>Meeting: 23rd July 2018 (combined meeting with South Northants Council)</p> <p>Further dialogue taking place through following forums;</p> <p>West Northamptonshire Planning and Housing – 21st September 2017; 7th February 2018; 25th April 2018, 4th July 2018</p> <p>West Northamptonshire Policy Managers – 15th September 2017; 14th March 2018 (NRDA issue specifically discussed); 16th May 2018, 11th July 2018</p> <p>West Northamptonshire Transport Officers – 11th October 2017; 7th December 2017; 8th February 2018; 19th April 2018, 14th June 2018,</p> <p>West Northamptonshire Monitoring Group – 30th April 2018, 9th July 2018</p> <p>Northamptonshire Policy officers Meeting – last date 26th September 2017</p> <p>SEMLEP Planners Forum – 12th April 2018</p> |
| <p>Strategic matters</p> | <p><u>NRDA Housing Land Supply</u></p> |

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| identified | <ul style="list-style-type: none"> - NBC sites consultation confirms that there is capacity to meet Northampton Boroughs needs as set out in the WNJCS but difficulties with rate of delivery. NRDA sites progressing in Daventry District but at rate considerably slower than envisaged in the WNJCS - No 5-year housing land supply for the NRDA at present |
| Implications for Part 2 Local Plan | <ul style="list-style-type: none"> - NBC sites consultation (Autumn 2017) confirms that there is capacity to meet Northampton Boroughs needs as set out in the WNJCS but difficulties with rate of delivery. NRDA sites progressing in Daventry District but at rate considerably slower than envisaged in the WNJCS . - Plan needs to make reference to helping to meet Northampton’s needs where this cannot be accommodated within the NRDA. However such development should be plan-led and not undermine the WNJCS spatial strategy. |
| How issues has/can be resolved | <p>Production of a Housing Implementation Strategy for the NRDA which sets out measures and contingencies to address the housing delivery of the NRDA</p> <p>Policy SP1 includes following reference under criterion B;</p> <p>B. Assisting with the delivery of plan-led development to meet Northampton’s needs where it is identified that this cannot be accommodated within the Northampton Related Development Area</p> <p>A Housing Delivery Manager post has been created to accelerate this delivery of housing in the NRDA and will work with NBC, SNC and DDC. The appointed person will lead on the preparation and implementation of a Housing Delivery Plan for the area.</p> |
| Further Action | <p>Any review of the NRDA boundary will be carried out through a review of the Part 1 plan and a review of the WNJCS is currently underway.</p> |

Also await outcomes from the NRDA Housing Delivery Plan.

Northamptonshire County Council

Relevant correspondence

Meeting: 23 August 2016 (with Highways)

Meeting: 27th January 2017 (with Highways to discuss allocations and transport modelling)

Meeting: 27th January 2017 (meeting to consider the evidence base required for the Part 2 plan in relation to the SFRA-attended by Lead Local Flood Authority officers)

Meeting: 27th March 2017(follow up combined meeting to agree to jointly commission NCC to update Level 1 SFRA for all West Northamptonshire area-attended by Lead Local Flood Authority officers)

Meeting: 14th December 2017 (Education)

Workshop: 24th April 2017 (Led by Design Review Panel, Opun and included all stakeholders relevant to the Daventry South East residential allocation attended by NCC Public Transport)Meeting: 17th May 2018 (Specific discussion with highways about Daventry South West allocation)

Other meeting forums;

West Northamptonshire Transport Officers – 11th October 2017; 7th December 2017; 8th February 2018; 19th April 2018

Northamptonshire Policy officers Meeting – last date 26th September 2017; 14th March 2018

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| <p>Strategic matters identified:</p> <p>Transport</p> | <p><u>Daventry South West</u></p> <p>NCC Highways had previously raised concerns about the acceptability of a direct access from the A45 onto the site through engagement in the OPUN review workshop</p> <p><u>Gypsies, Travellers and Travelling Showpeople</u></p> <p>Need to provide for 1 Emergency stopping place</p> <p><u>Other Matters</u></p> <p>Transport Assessments of all allocations in the Part 2 Local Plan</p> <p>Northampton Northern Orbital Route– a relief road to the north of Northampton situated in Daventry District. Various options have been consulted on and a route has yet to be finalised.</p> |
| <p>Education</p> | <p>Necessary contributions to Primary education</p> |

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| <p>Implications for Part 2 Local Plan: Transport</p> | <p><u>Daventry South West</u></p> <p>Need to establish if suitable access arrangement can be achieved from the A45 (Stefen Way) to the satisfaction of NCC as Highways Authority.</p> <p><u>Gypsies, Travellers and Travelling Showpeople</u></p> <p>Need to provide for 1 Emergency stopping place – likely to come forward outside of the Local Plan.</p> <p><u>Other Matters</u></p> <p>Transport Assessments of all allocations in the Part 2 Local Plan - to be carried out in advance of Proposed Submission</p> <p>Northampton Northern Orbital – setting the route: Part 2 Local plan needs to make reference to project although route is yet to be confirmed.</p> |
| <p>Education</p> | <p>Residential allocations need to refer to provision of necessary contributions to education.</p> <p>Daventry South West allocation (1100 dwellings) needs to make provision for land for a 2 form entry primary school</p> |

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| <p>How issues has/can be resolved</p> <p>Transport</p> | <p><u>Daventry South West</u></p> <p>Initial modelling has confirmed that access can be achieved from the A45 (Stefen Way) and NCC Highways are satisfied this can be achieved. Further dialogue has taken place on this matter following the representation by NCC to the Part 2 Local Plan that stated ‘no rationale is presented as to why the principal junction is proposed on the A45, which currently forms part of the Department for Transport’s Indicative Major Road Network’. The representation also raised further concerns about pedestrian connectivity as they considered an at-level crossing across the 60mph route to be unsafe and also did not consider that public transport could be routed through the development. Further dialogue has taken place which has sought to address this issue.</p> <p><u>Gypsies, Travellers and Travelling Showpeople</u></p> <p>Maintain dialogue</p> <p><u>Other Matters</u></p> <p>Transport Assessments of all allocations in the Part 2 Local Plan – carry out in advance of Proposed Submission consultation</p> <p>Northampton Northern Orbital. Part 2 Local plan makes reference to project although route is yet to be confirmed so cannot refer to its safeguarding.</p> |
| <p>Education</p> | <p>Housing allocations refer to necessary contributions to education and Daventry South West requires provision of land for a 2 form of entry primary school</p> |
| <p>Further Action</p> | <p>Maintain ongoing dialogue, changes to supporting text have been made which seek to resolve some of the issues raised highlighting concerns with public transport serving the site directly.</p> |

North Northamptonshire Joint Planning and Delivery Unit

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| Relevant correspondence | Further dialogue taking place through following forums: Northamptonshire Policy Officers – 20 th March 2018 SEMLEP Planners Forum – 12 th April 2018 |
| Strategic matters identified | The identification of Green Wedges should not prejudice the assessment of all options in considering the longer term growth of Northampton and will need to be justified through the Examination process. |
| Implications for Part 2 Local Plan | Consider amendment to green wedge policy to acknowledge the longer term growth of Northampton in the review of the WNJCS. |
| How issues has/can be resolved | Consider amendment to green wedge policy. |
| Further Action | Maintain ongoing dialogue |

Rugby Borough Council

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| Relevant correspondence | <p>Meeting: 5 May 2017</p> <p>Meeting: 31 May 2017</p> <p>Examination Hearings: 25th January 2018; 31st January 2018; 26th April 2018 – Participated in Rugby Local Plan examination hearings</p> |
| Strategic matters identified | <p><u>Housing</u>: Suggested mitigation of impact of Lodge Farm allocation involves highways improvements at two junctions with Daventry District but these do not affect schemes in the Part 2 Local Plan.</p> <p><u>Schools</u>: Potential impact on school places from Lodge Farm residents whilst waiting for completion of new primary school</p> |
| Implications for Part 2 Local Plan | <p>Potential need for reference to Highways improvements in Daventry District Part 2 Local Plan but uncertain at present as Rugby Local Plan progresses through examination.</p> |
| How issues has/can be resolved | <p>Will be resolved as Rugby Local Plan progresses through examination. Inspector has indicated that the Lodge Farm allocation will be deleted from the Local Plan. Awaiting receipt of final report.</p> <p>Rugby LP the Infrastructure Delivery Plan published alongside the plan indicates that primary school provision will be provided after 25 houses have been built which has resolved education issue.</p> |
| Further Action | <p>Maintain ongoing dialogue</p> |

South Northamptonshire Council

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| <p>Relevant Correspondence</p> | <p>Meeting: 27th January 2017 (combined meeting to consider the evidence base required for the Part 2 plan in relation to the SFRA)</p> <p>Meeting: 27th March 2017(follow up combined meeting to agree to jointly commission NCC to update Level 1 SFRA for all West Northamptonshire area)</p> <p>Meeting: October 2017 – (combined meeting with Northampton Borough Council)</p> <p>Meeting: 23rd July 2018 (Combined meeting with Northampton Borough Council)</p> <p>Further dialogue taking place through following forums;</p> <p>West Northamptonshire Planning and Housing – 21st September 2017; 25th April 2018</p> <p>West Northamptonshire Policy Managers – 15th September 2017; 15th November 2017; 17th January 2018; 8th February 2018; 14th March 2018 (NRDA issue specifically discussed); 16th May 2018</p> <p>West Northamptonshire Transport Officers – 11th October 2017; 7th December 2017; 19th April 2018</p> <p>West Northamptonshire Monitoring Group – 30th April 2018</p> <p>Northamptonshire Policy officers Meeting – last date 26th September 2017</p> |
| <p>Strategic matters identified</p> | <p>NRDA Housing Land Supply</p> <p>NBC sites consultation confirms that capacity to meet Northampton Boroughs needs as set out in the WNJCS but difficulties with meeting Northampton Related Development Area (NRDA) requirement. NRDA sites progressing in Daventry District but at rate considerably slower than envisaged in the WNJCS.</p> |

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| | <p>South Northants have included a criteria based policy engaged when there is a lack of housing land supply for the NRDA.</p> |
| <p>Implications for Part 2 Local Plan</p> | <p>NBC sites consultation (Autumn 2017) confirms that capacity to meet Northampton Boroughs needs as set out in the WNJCS but difficulties with meeting NRDA requirement. NRDA sites progressing in Daventry District but at rate considerably slower than envisaged in the WNJCS set out in the Housing Implementation Strategy.</p> <p>Plan needs to make reference to helping to meet Northampton's Needs where this cannot be accommodated within the NRDA. However such development should be plan-led and not undermine the WNJCS spatial strategy.</p> <p>Consider inclusion of a criteria-based policy as per South Northants</p> |
| <p>How issues has/can be resolved or has progressed</p> | <p>Criteria based policy not considered appropriate and would undermine plan-led system. However Policy SP1 includes following reference under criterion B;</p> <p>B. Assisting with the delivery of plan-led development to meet Northampton's needs where it is identified that this cannot be accommodated within the Northampton Related Development Area</p> <p>South Northants Council made a formal objection to the emerging draft plan consultation and considered there had been a failure to meet the duty to cooperate with regard to housing delivery within the NRDA. They considered the green wedge designation to mean the plan had not been positively prepared and could be considered unsound.</p> |
| <p>Further Action</p> | <p>Maintain ongoing dialogue to seek to resolve these issues.</p> |

Stratford-upon-Avon District Council

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| Relevant Correspondence | Meeting: 26 January 2016 |
| Strategic matters identified | No issues requiring further joint work |
| Implications for Part 2 Local Plan | None |
| How issues has/can be resolved | N/A |
| Further Action | Maintain ongoing dialogue |

Borough Council of Wellingborough

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| Relevant Correspondence | Meeting: 14 January 2016 Meeting: 20 April 2017 Other meeting forums; Northamptonshire Policy officers Meeting – last date 26 th September 2017 West Northamptonshire Transport Officers – 11 th October 2017; 7 th December 2017 |
| Strategic matters identified | Discussions about how to address Northampton's housing needs at review stage of WNJCS require involvement of BCW. |
| Implications for Part 2 Local Plan | None |
| How issues has/can be resolved | None |
| Further Action | Maintain ongoing dialogue |